

To: Chloe Smith, Secretary of State,  
Department for Science, Innovation and Technology

cc: Tom Tugendhat, Minister of State for Security, Home Office  
Paul Scully, Minister for Tech and the Digital Economy  
Lord Parkinson of Whitley Bay

Dear Ms Smith,

## **Online Safety Bill: Civil society organisations urge UK to protect global digital security and safeguard private communication.**

We are over 80 national and international civil society organisations, academics and cyber-experts. We represent a wide range of perspectives including digital human rights and technology. We are writing to you to raise our concerns about the serious threat to the security of private and encrypted messaging posed by the UK's proposed Online Safety Bill (OSB).

The Online Safety Bill is a deeply troubling legislative proposal. If passed in its present form, the UK could become the first liberal democracy to require the routine scanning of people's private chat messages, including chats that are secured by end-to-end encryption. As over 40 million UK citizens and 2 billion people worldwide rely on these services, this poses a significant risk to the security of digital communication services not only in the UK, but also internationally.

End-to-end encryption ensures the security of communications for everyone on a network. It is designed so that no-one, including the platform provider, can read or alter the messages. The confidentiality between sender and recipient is completely preserved. That's why the United Nations, several human rights groups, and anti-human trafficking organisations alike have emphasised that encryption is a vital human rights tool.<sup>i</sup>

In order to comply with the Online Safety Bill, platform providers would have to break that protection either by removing it or by developing work-arounds. Any form of work-around risks compromising the security of the messaging platform, creating back-doors, and other dangerous ways and means for malicious actors and hostile states to corrupt the system.<sup>ii</sup> This would put all users in danger.

The UK government has indicated its intention for providers to use a technology that would scan chats on people's phone and devices – known as client-side scanning. The UK government's assertion that client-side scanning will not compromise the privacy of messages contradicts the significant evidence of cyber-security experts around the world. This software intercepts chat messages before they are encrypted, and as the user is uploading their images or text, and therefore confidentiality of messages cannot be guaranteed. It would most likely breach human rights law in the UK and internationally.<sup>iii</sup>

---

i Human rights, encryption and anonymity in a digital age: report of the UN Special Rapporteur on freedom of expression: [www.ohchr.org/en/stories/2015/06/human-rights-encryption-and-anonymity-digital-age](http://www.ohchr.org/en/stories/2015/06/human-rights-encryption-and-anonymity-digital-age)  
Encryption: a matter of human rights, Amnesty International: [www.amnesty.org/en/documents/pol40/3682/2016/en/](http://www.amnesty.org/en/documents/pol40/3682/2016/en/)  
Quotes from Polaris anti-trafficking project in news article: [www.nbcnews.com/tech/tech-news/wickr-amazon-aws-child-messaging-app-sex-abuse-problem-rcna20674](http://www.nbcnews.com/tech/tech-news/wickr-amazon-aws-child-messaging-app-sex-abuse-problem-rcna20674)

ii Bugs in Our Pockets: The Risks of Client-Side Scanning: [arxiv.org/abs/2110.07450](http://arxiv.org/abs/2110.07450)

Serious concerns have also been raised about similar provisions in the EU's proposed 'Child Sexual Abuse Regulation', which an independent expert study warns is in contradiction to human rights rules.<sup>iv</sup> French, Irish and Austrian parliamentarians have all also warned of severe threats to human rights and of undermining encryption.<sup>v</sup>

Moreover, the scanning software would have to be pre-installed on people's phones, without their permission or full awareness of the severe privacy and security implications. The underlying databases can be corrupted by hostile actors, meaning that individual phones would become vulnerable to attack. The breadth of the measures proposed in the Online Safety Bill – which would infringe the rights to privacy to the same extent for the internet's majority of legitimate law-abiding users as it would for potential criminals – means that the measures cannot be considered either necessary or proportionate.<sup>vi</sup>

The inconvenient truth is that it is not possible to scan messages for bad things without infringing on the privacy of lawful messages. It is not possible to create a backdoor that only works for "good people" and that cannot be exploited by "bad people".

Privacy and free expression rights are vital for all citizens everywhere, in every country, to do their jobs, raise their voices, and hold power to account without arbitrary intrusion, persecution or repression. End-to-end encryption provides vital security that allows them to do that without arbitrary interference. People in conflict zones who rely on secure encrypted communications to be able to speak safely to friends and family as well as for national security. Journalists around the world who rely on the confidential channels of encrypted chat, can communicate to sources and upload their stories in safety.

Children, too, need these rights, as emphasised by UNICEF based on the UN Convention of the Rights of the Child.<sup>vii</sup> Child safety and privacy are not mutually exclusive; they are mutually reinforcing. Indeed, children are less safe without encrypted communications, as they equally rely on secure digital experiences free from their data being harvested or conversations intercepted. Online content scanning alone cannot hope to fish out the serious cases of exploitation, which require a whole-of-society approach. The UK government must invest in education, judicial reform, social services, law enforcement and other critical resources to prevent abuse before it can reach the point of online dissemination, thereby prioritising harm prevention over retrospective scanning.<sup>viii</sup>

As an international community, we are deeply concerned that the UK will become the weak link in the global system. The security risk will not be confined within UK borders. It is difficult to envisage how such a destructive step for the security of billions of users could be justified.<sup>ix</sup>

- 
- iii Internet Society, Client-side scanning: What it is and why it threatens trustworthy, private communication, May 2023, [staging.internetsociety.org/wp-content/uploads/2020/04/Client-side-Scanning-Fact-Sheet-EN.pdf](https://staging.internetsociety.org/wp-content/uploads/2020/04/Client-side-Scanning-Fact-Sheet-EN.pdf)  
Open Letter from Public Interest Technologists in relation to the European Commission's proposed Regulation on Child Sexual Abuse (CSA): [www.politico.eu/wp-content/uploads/2023/05/10/Experts-letter-encryption-CSA.pdf](https://www.politico.eu/wp-content/uploads/2023/05/10/Experts-letter-encryption-CSA.pdf)  
Safety Tech Challenge Fund Evaluation Report, see comments on human rights compliance p2: [bpb-eu-w2.wpmucdn.com/blogs.bristol.ac.uk/dist/1/670/files/2023/02/Safety-Tech-Challenge-Fund-evaluation-framework-report.pdf](https://bpb-eu-w2.wpmucdn.com/blogs.bristol.ac.uk/dist/1/670/files/2023/02/Safety-Tech-Challenge-Fund-evaluation-framework-report.pdf)
- iv Civil Liberties Committee of the European Parliament and European Parliamentary Research Service (EPRS), Complementary Impact Assessment to the proposed EU Regulation laying down rules to prevent and combat child sexual abuse: [www.europarl.europa.eu/RegData/etudes/STUD/2023/740248/EPRS\\_STU\(2023\)740248\\_EN.pdf](https://www.europarl.europa.eu/RegData/etudes/STUD/2023/740248/EPRS_STU(2023)740248_EN.pdf)
- v Irish and French parliamentarians sound the alarm about EU's CSA Regulation: [edri.org/our-work/irish-and-french-parliamentarians-sound-the-alarm-about-eus-csa-regulation/](https://edri.org/our-work/irish-and-french-parliamentarians-sound-the-alarm-about-eus-csa-regulation/)  
Binding Resolution of the Austrian Parliament against the Child Sexual Abuse Regulation: [epicenter.works/document/4393](https://epicenter.works/document/4393)
- vi Index on Censorship, Opinion from Matthew Ryder KC. Surveilled and Exposed: How the Online Safety Bill Creates Insecurity: [www.indexoncensorship.org/wp-content/uploads/2022/11/Surveilled-Exposed-Index-on-Censorship-report-Nov-2022.pdf](https://www.indexoncensorship.org/wp-content/uploads/2022/11/Surveilled-Exposed-Index-on-Censorship-report-Nov-2022.pdf)
- vii Convention on the Rights of the Child, UNICEF: [www.unicef.org/child-rights-convention/convention-text-childrens-version](https://www.unicef.org/child-rights-convention/convention-text-childrens-version)
- viii CRIN: Privacy and Protection: A children's rights approach to encryption: [home.crin.org/readlistenwatch/stories/privacy-and-protection](https://home.crin.org/readlistenwatch/stories/privacy-and-protection); and Ross Anderson: Chat Control of Child Protection: [www.lightbluetouchpaper.org/2022/10/13/chatcontrol-or-child-protection/](https://www.lightbluetouchpaper.org/2022/10/13/chatcontrol-or-child-protection/)

The UK Prime Minister, Rishi Sunak, has said that the UK will maintain freedom, peace and security around the world. With that in mind, we urge you to ensure that end-to-end encrypted services will be removed from the scope of the Bill and that the privacy of people's confidential communications will be upheld.

Signed,

Access Now

ARTICLE 19: Global Campaign  
for Free Expression

Asociația pentru Tehnologie  
și Internet (ApTI)

Associação Portuguesa para  
a Promoção da Segurança  
da Informação (AP2SI)

Association for Progressive  
Communications (APC)

Big Brother Watch

Centre for Democracy  
and Technology

Chaos Computer Club (CCC)

Citizen D / Državljan D

Collaboration on International  
ICT Policy for East and  
Southern Africa (CIPESA)

Community NeHUBs Africa  
cyberstorm.mu

Defend Digital Me

CASM at Demos

Digitalcourage

Digitale Gesellschaft

DNS Africa Media and  
Communications

Electronic Frontier Finland

Electronic Frontier Foundation  
(EFF)

Electronic Frontier Norway

Epicenter.works

European Center for Not-for-  
Profit Law

European Digital Rights  
(EDRi)

European Sex Workers Rights  
Association (ESWA)

Fair Vote

Fight for the Future

Foundation for Information  
Policy Research

Fundación Cibervoluntarios  
Global Partners Digital  
Granitt

Hermes Center for  
Transparency and Digital  
Human Rights

Homo Digitalis

Ikigai Innovation Initiative

Internet Society

Interpeer gUG

ISOC Brazil – Brazilian Chapter  
of the Internet Society

ISOC Ghana

ISOC India Hyderabad Chapter

ISOC Venezuela

IT-Pol

JCA-Net (Japan)

Kijiji Yeetu

La Quadrature du Net

Liberty

McEvedys Solicitors and  
Attorneys Ltd

Open Rights Group

OpenMedia

OPTF

Privacy and Access Council  
of Canada

Privacy International

Ranking Digital Rights

Statewatch

SUPERRR Lab

Tech for Good Asia

UBUNTEAM

Wikimedia Foundation

Wikimedia UK

Professor Paul Bernal

Nicholas Bohm

Dr Duncan Campbell

Alan Cox

Ray Corrigan

Professor Angela Daly

Dr Erin Ferguson

Wendy M. Grossman

Dr Edina Harbinja

Dr Julian Huppert

Steve Karmeinsky

Dr Konstantinos Komaitis

Professor Douwe Korff

Petr Kučera

Mark A. Lane

Christian de Larrinaga

Mark Lizar

Dr Brenda McPhail

Alec Muffett

Riana Pferfferkorn

Simon Phipps

Dr Birgit Schippers

Peter Wells

Professor Alan Woodward

---

ix See [ii](#)

x Rishi Sunak, Statement 14 March 2023: [www.gov.uk/government/speeches/pm-statement-at-aucus-trilateral-press-conference](https://www.gov.uk/government/speeches/pm-statement-at-aucus-trilateral-press-conference)